

CARL T.C. GUTIERREZ GOVERNOR OF GUAM

OCT 1 2 2001

The Honorable Joanne M. S. Brown Legislative Secretary I Mina'Bente Sais na Liheslaturan Guåhan Twenty-Sixth Guam Legislature Suite 200 130 Aspinal Street Hagåtña, Guam 96910

OFFICE OF THE LEGISLATIVE SECRETARY
ACKNOWLEDGMENT RECEIPT
Received By
Time 440
Date $0/(2/0)$

Dear Legislative Secretary Brown:

Enclosed please find Substitute Bill No. 204 (LS) "AN ACT TO AMEND § 8137(f) AND TO ADD § 8137(g) TO TITLE 4 OF THE GUAM CODE ANNOTATED, RELATIVE TO APPROPRIATING MONIES TO THE GOVERNMENT OF GUAM RETIREMENT FUND AND FOR OTHER APPROPRIATIONS AND PURPOSES" which I have signed into law as **Public Law No. 26-49**.

This legislation is signed because it eliminates some deficiencies within the budget for the Guam Waterworks Authority. Additionally, it eliminates an impediment to continued employment of numerous positions at the University of Guam and the Guam Community College.

This legislation was referred to the Government of Guam Retirement Fund for analysis concerning the provisions applicable to that entity. I have received information from the Retirement Fund that under the provisions of this legislation, that the Retirement Fund will not be able to pay out for \$4,238 supplemental benefits, \$1,100 COLA, and the \$8 Million government share to subsidize insurance premiums and Medicare reimbursements, without a great deal of additional funding.

A study of this situation shows that there are four possible approaches to this problem, which could be implemented:

1. **Lump sum for all benefits.** A new appropriation of \$33 Million, as noted by the Retirement Fund, which would cover all of the benefits that need to be paid;

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Legislative Secretary SB204;PL26-49 October, 2001 Page 2

- 2. **Pension bond.** Implementation of a pension bond as previously discussed with members of the Legislature;
- 3. Modifying the law to pay for medical care immediately, other benefits as soon as possible. Changing the law to provide that the funding that is contained in this legislation is to be used for the payments of insurance premiums and Medicare reimbursements only, and the payments for the other required benefits should be dealt with as soon as possible by other means. The amount needed for medical care only is approximately \$ 8 Million;
- 4. **Increasing government's share to at least 26%.** Changing the government's contribution share to be at least 26% and providing the means to pay it.

I am very concerned about the situation concerning our retirees, survivors, and others who are entitled to payments from the Retirement Fund. The inability of the government to pay in the necessary amounts to allow the Fund to make the payments that the beneficiaries are expecting is a serious matter. The government cannot pay in without the necessary legislation authorizing the infusion of cash to the Retirement Fund. The Retirement Fund cannot pay out without the appropriate cash to cover the payment.

I have also had this legislation reviewed for legal sufficiency regarding the provisions concerning the firefighters. The firefighters previously were paid at the base rate of 106 hours per pay period, although factually speaking they are on duty for 122.5 hours per pay period. When the law was changed in Public Law No. 26-36 to repeal the 106 hours, the base rate went back to 80 hours per pay period and all of those who were on duty accrued overtime for time worked above 80 hours. Now that the 106 hours per pay period has been reinstated, it is not possible to apply the retroactive effect to October 1, 2001, despite the language to the contrary. The firefighters already worked based on the previous repeal of this 106 hour provision and already accrued overtime above the 80 hours during this time period.

The attached letter from the Civil Service Commission indicates that now there are two scales of payment for firefighters, and that new firefighters coming in will be paid at a lower rate than those already on board. Also, with two scales of payment, when current firefighters are up for promotion, will they be subjected to the new, lower pay scale? This question is unanswered.

In the future, according to the provisions of Substitute Bill No. 204, the firefighters will be paid on the base rate of 106 hours per pay period, however, due to the provisions of the Fair Labor Standards Act, all time on duty above 106 hours must be compensated as overtime. Since all firefighters are on duty an actual time of 122.5 hours per pay period, another appropriation of approximately \$2.5 Million is needed to cover overtime for this Fiscal Year. Legislative Secretary SB204;PL26-49 October, 2001 Page 3

In the future, any proposed legislation concerning salaries or benefits of government employees should be first referred to the Civil Service Commission for analysis and should also be subject to a public hearing for all of the affected employees.

The additional needs of the government projected as a result of the provisions of Substitute Bill No. 204 and previous legislation must be addressed as soon as possible.

Very truly yours,

Carl T. C. Gutierrez I Maga'Lahen Guåhan Governor of Guam

Attachments: original bill for vetoed legislation or copy of bill for signed or overridden legislation and legislation enacted without signature

> copy of correspondence to and from Government of Guam Retirement Fund copy of correspondence from Civil Service Commission copy of Attorney General's opinion

cc: The Honorable Antonio R. Unpingco Speaker



MINA'BENTE SAIS NA LIHESLATURAN GUÅHAN 2001 (FIRST) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN

This is to certify that Substitute Bill No. 204 (LS) "AN ACT TO AMEND § 8137(f) AND TO ADD § 8137(g) TO TITLE 4 OF THE GUAM CODE ANNOTATED, RELATIVE TO APPROPRIATING MONIES TO THE GOVERNMENT OF GUAM RETIREMENT FUND AND FOR OTHER APPROPRIATIONS AND PURPOSES," was on the 10th day October 2001, duly and regularly passed.

ANTONIO R. UNPINGCO Speaker

Attested: **JOANNE M.S. BROWN**

Senator and Legislative Secretary

This Act was received by I Maga'lahen Guåhan this _//Hu _ day of _ October, 2001,

at //:/5_o'clock_9_.M.

in Thomas

Assistant Staff Officer Maga'lahi's Office

APPROVED:

CARL T. C. GUTIERREZ I Maga'lahen Guåhan

Date: _____/0-/2-0/

Public Law No. <u>26-49</u>

MINA'BENTE SAIS NA LIHESLATURAN GUÅHAN 2001 (FIRST) Regular Session

Bill No. 204 (LS)

As substituted in the Committee of the Whole and amended.

Introduced by:

A. R. Unpingco V. C. Pangelinan <u>K. S. Moylan</u> J. F. Ada T. C. Ada F. B. Aguon, Jr. J. M.S. Brown E. B. Calvo F. P. Camacho M. C. Charfauros Mark Forbes L. F. Kasperbauer L. A. Leon Guerrero A. L.G. Santos J. T. Won Pat

AN ACT TO AMEND § 8137(f) AND TO ADD § 8137(g) TO TITLE 4 OF THE GUAM CODE ANNOTATED, RELATIVE TO APPROPRIATING MONIES TO THE GOVERNMENT OF GUAM RETIREMENT FUND AND FOR OTHER APPROPRIATIONS AND PURPOSES.

1 BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 Section 1. Section 8137(f) of Article 1, Chapter 8 of Title 4 of the Guam
- 3 Code Annotated, as added by § 24 of Public Law Number 26-36, is hereby
- 4 *amended* to read as follows:

The debt service relative to the Thirty Million Dollars 1 "(f) (\$30,000,000) for Fiscal Year 2002 for the supplemental annuity benefits; 2 cost of living allowance; I Maga'lahen Guåhan and I Segundu na 3 Maga'lahen Guåhan's pensions; retiree group health, dental and life 4 5 insurance premiums; retiree life insurance subsidy; and Medicare premiums shall be paid from the 1.2016% increase in Employer 6 7 Contributions for Fiscal Year 2002 over the FY2001 contribution rate of 8 18.6% for positions funded by Public Law Number 26-35, as amended by Public Law Numbers 26-36 and 26-47." 9

Section 2. Section 8137(g) is hereby *added* to Article 1, Chapter 8 of Title
4 of the Guam Code Annotated to read as follows:

"(g) For Fiscal Year 2002, separately, the Guam Power Authority, 12 13 the Guam Telephone Authority, the Guam Waterworks Authority, the 14 A. B. Won Pat Guam International Airport Authority, the Guam 15 Economic Development Authority, the Guam Housing Corporation, the 16 Government of Guam Retirement Fund, the Port Authority of Guam, 17 the Guam Memorial Hospital Authority and the Guam Visitors Bureau 18 shall remit to the Government of Guam Retirement Fund an amount 19 equal to the number of employees which are retired from each entity 20 multiplied by the amounts of: (1) Four Thousand Two Hundred Thirty-21 eight Dollars (\$4,238.00), known as the sum of the One Thousand Two Hundred Dollar (\$1,200.00), One Thousand Five Hundred Dollar 22 23 (\$1,500.00), Seven Hundred Dollar (\$700.00) and Eight Hundred Thirtyeight Dollar (\$838.00) supplemental annuity benefits formerly contained 24

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in various General Appropriation Acts; and (2) One Thousand One 1 Hundred Dollars (\$1,100.00), known as the latest cost of living 2 adjustment. Each of the above listed entities shall also remit to the 3 Government of Guam Retirement Fund the amounts necessary to defray 4 the cost of Medicare premiums for Retirees of those agencies and their 5 6 survivors who are eligible to receive social security income benefits and are required under the government of Guam group health insurance 7 program to pay such premiums to continue to participate in such health 8 insurance program, failing which they are excluded therefrom (to 9 continue existing programs contained in the monthly payments). 10

11 The remittances required herein shall be made in two (2) equal 12 installments and shall be due on or before December 31st and March 31st, 13 respectively. The Government of Guam Retirement Fund shall 14 promulgate, continue and amend, *if* necessary, previous administrative 15 procedures to ensure the proper submission, receipt and accounting of 16 all sums remitted in conformance with this Section."

Section 3. Section 26 of Public Law Number 26-36 is hereby *amended* to
read as follows:

"Section 26. The sum of Eight Hundred Thousand
Dollars (\$800,000.00) is hereby appropriated from the General Fund to
the Government of Guam Retirement Fund to be used for the increase in
government contributions pursuant to § 8137(e) of Title 4 of the Guam
Code Annotated."

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Section 4. Section 1 of Chapter II of Public Law Number 26-35 is
 hereby *amended* to read as follows:

The sum 3 "Section 1. Government Appropriations. of Four Hundred Ninety-six Million Five Hundred Sixty-four Thousand 4 Thirty-nine Dollars (\$496,564,339) 5 Three Hundred is hereby appropriated for the operations of the Executive, Judicial and 6 Legislative Branches for fiscal year ending September 30, 2002, which 7 8 shall be expended as contained in **APPENDIX B** and Chapter III, 9 Miscellaneous Appropriations & Other Purposes, of this Act. This sum is 10 composed of Four Hundred Twenty Million Eight Hundred Ninety-two Thousand Nine Hundred Sixty-two Dollars (\$420,892,962) from the 11 12 General Fund; Forty-nine Million Nine Hundred Seventy Thousand 13 Seven Hundred Fifty Dollars (\$49,970,750) from Special Funds; and 14 Twenty-five Million Seven Hundred Thousand Six Hundred Twenty-15 seven Dollars (\$25,700,627) from Federal Matching Grants-in-Aid."

Section 5. Section 5 of Chapter IV of Public Law Number 26-35 is
hereby *amended* to read as follows:

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"Section 5. Limited Term Appointment Moratorium.

Notwithstanding the provisions of § 4103 of Title 4 of the Guam Code
 Annotated, or any other provisions of law, no person may be employed
 on a temporary or limited-term basis by any instrumentality of the
 government of Guam during this Fiscal Year, *except* for the following:

(1) teachers and on-call substitutes (within staffing
 pattern funding levels);

attorneys at the Department of Law (within staffing (2)pattern funding levels);

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nurses and doctors (within staffing pattern funding (3) levels);

employed workers by the (4)temporary survey Department of Labor ('DOL') for the purpose of conducting employment surveys (within staffing pattern funding levels);

licensed healthcare professional ancillary service (5) personnel employed at the Guam Memorial Hospital Authority 10 ('GMHA'), the Department of Mental Health and Substance 11 Abuse ('DMH&SA') and the Department of Public Health and Social Services ('DPH&SS') (within staffing pattern funding 12 13 levels);

14 (6) faculty positions for the University of Guam ('UOG') 15 and the Guam Community College ('GCC'); research, teaching 16 and extension service assistants at UOG; and personnel employed 17 by UOG under the Chamorro Teaching Degree Institute, the Guam Hydrologic Survey and Comprehensive Water Resource 18 19 Monitoring Program and the Dr. Antonio C. Yamashita Educator 20 Corps within their appropriated funding levels;

Temporary Solid Waste Technicians employed (a) (7) by the Division of Solid Waste Management of the Department of Public Works ('DPW') for the purpose of collecting residential solid waste;

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(b) 1 appropriated from the Solid Waste Operations Fund to fund 2 the temporary positions contained within this Section; and 3 Federally funded positions (matching and 100%); (8)(a) 4 5 and for GCC and UOG only, non-General Fund (b) 6 funded positions. 7 Except for employees in Items (1), (6) and (8) of this Section, no 8 9 person employed on the basis of these exceptions can be employed for a period of more than ninety (90) days, subject to no more than two (2) 10 11 renewals. *No more than* seven (7) days after the hiring of any individual

12 subject to the exceptions contained within this Section, the head of the 13 government instrumentality where such hiring has occurred shall report in writing such hiring to the Speaker of I Liheslaturan Guåhan." 14

Section 6. Section 34 of Public Law Number 26-36 is hereby amended to 15 16 read as follows:

Indemnification. 17 "Section 34. The government of Guam shall indemnify and hold harmless any Trustee, 18 19 Director, officer, staff person, or former Trustee, Director, officer or staff 20 person who may have served as a Trustee, Director or officer of the 21 Fund, in whole or in part, for any liability, loss, damage, costs and 22 expenses arising out of payment of funds pursuant to this Act for FY2002 supplemental annuity benefits; cost of living allowance; I 23 24 Maga'lahen Guåhan and I Segundu na Maga'lahen Guåhan's pensions;

hereby

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necessary

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retiree group health, dental and life insurance premiums; retiree life
insurance subsidy; and Medicare premiums, *except* in relation to matters
as to which the person is adjudged to be liable for criminal misconduct
in the performance of duty to the Fund."

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Section 7. GFD Firemen's 106 Hour Salary.

Legislative Findings and Intent. *I* Guåhan Liheslaturan 6 (a) finds that the appendixes of Bill Number 185 provided for and 7 continued the funding for the firefighters at their existing one hundred 8 six (106) hours per pay period salary. I Liheslaturan Guåhan further finds 9 that in § 11 of Chapter V of Bill Number 185, now Public Law Number 10 11 26-35, I Liheslaturan Guåhan only excluded by amendment to § 6219(a) of 12 Title 4 of the Guam Code Annotated the Deputy Fire Chief from the 13 Guam Fire Department ("GFD") firefighters one hundred six (106) 14 hours per pay period salary.

In § 35 of Bill Number 98, now Public Law Number 26-36, *I* Liheslaturan Guåhan only repealed § 11 of Chapter V of Public Law Number 26-35, which amended 4 G.C.A. § 6219(a). *I Liheslaturan Guåhan* did *not* change the funding provided for GFD firemen's one hundred six (106) hours per pay period salary. *I Liheslaturan Guåhan's* intent was to revive § 6219(a) as it existed *prior* to the passage of Public Law Number 26-35.

Subsequent to the passage of Bill Number 98, I Maga'lahen Guåhan
 contended that I Liheslaturan Guåhan repealed 4 G.C.A. § 6219(a) in its
 entirety by the passage of Bill Number 98. However, I Liheslaturan

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Guåhan never repealed § 6219(a) in its entirety, as manifested by the 1 funding for the firemen remaining at one hundred six (106) hours per 2 3 pay period, and the repeal only of § 11 of Chapter V of Public Law Number 26-35, not 4 G.C.A. § 6219(a). It was the intent that § 6219(a) be 4 restored to the law existing prior to the passage of § 11 of Chapter V of 5 Public Law Number 26-35. I Maga'lahen Guåhan was incorrect in his 6 interpretation of the GFD firemen legislation, and continues his 7 8 intention *not* to pay firemen at their one hundred six (106) hours per pay 9 period salary, causing a substantial and detrimental impact upon them 10 and their families. This is unacceptable and an incorrect reading of the 11 intent and language of Public Law Number 26-35, all to the detriment of 12 the firemen and their families.

13 In order to assist the firemen and their families, and to avoid a 14 prolonged judicial contest over this matter, I Liheslaturan Guåhan intends 15 this Section to remove all perceived impediments I Maga'lahen Guåhan 16 has constructed to paying the firemen their just compensation. 17 Noteworthy is the fact and finding that on Friday, October 5, 2001 18 before the Committee of the Whole, Fire Chief Felix Sablan informed the 19 Body that he was mistaken in his interpretation of § 11 of Chapter V of 20 Public Law Number 26-35, and would compensate the firemen at their 21 one hundred six (106) hours per pay period salary. Subsequently, I 22 Maga'lahen Guåhan stopped, or prevented his Administration from 23 processing, the GFD firemen's salary at their rightful one hundred six 24 (106) hours per pay period salary level.

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Notwithstanding any other provisions of law, Section (b) 6219(a) of Title 4 of the Guam Code Annotated shall read as follows:

"(a) Notwithstanding any other law, rule, or regulation, all 3 firefighters within the Guam Fire Department, except the Fire 4 Chief, shall be compensated at the regular hourly rate of pay at 5 one hundred six (106) hours per pay period, and shall be 6 compensated at one and one-half $(1 \ 1/2)$ times the regular hourly 7 rate for hours worked in excess of one hundred six (106) hours per 8 9 pay period.

The Civil Service Commission shall adjust the pay schedule 10 11 for firefighters to a schedule based upon a standard pay period of one hundred six (106) hours." 12

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The above Subsection (b) shall be applied retroactively as of (c)October 1, 2001 forward.

15 Section 8. Additional GWA Positions. The positions contained in 16 **Exhibit A** are hereby *added* to the Guam Waterworks Authority 17 ("GWA") Staffing Pattern contained within Public Law Number 26-34.

Section 9. Wastewater Manager. 18 Notwithstanding any other provisions of law, I Liheslaturan Guåhan hereby authorizes the filling of a 19 "Wastewater Manager" by the Guam Waterworks Authority ("GWA"), as 20 contained and identified within the attached **Exhibit A**. The position has 21 been identified by GWA as a critically necessary position that be immediately 22 filled. 23



Section 10. Deletion of GWA Positions. The position contained in
 Exhibit B is hereby *deleted* from the Guam Waterworks Authority
 ("GWA") Staffing Pattern, as contained within Public Law Number 26-34.

- 4 Section 11. Section 8(b) of Public Law Number 26-34 is hereby *amended*5 to read as follows:
- 6 "(b) GWA shall reserve the sum of Five Hundred Twenty-nine 7 Thousand One Hundred Seventy-one Dollars (\$529,171.00) from 8 revenues for FY2002 into the GWA Budget Reserve Account. Said 9 amount is reflected within **Exhibit B** under the '*Special Reserve*' category. 10 In addition to this amount, the funding listed in **Exhibit A** for all 11 positions vacant on October 1, 2001, or becoming vacant thereafter, shall 12 revert to the GWA Budget Reserve Account."
- 13 Section 12. Section 4 of Public Law Number 26-34 is hereby
 14 *amended* to read as follows:
- 15 "Section 4. Estimated Revenues. 1 Liheslaturan Guåhan 16 adopts Thirty-seven Million Seven Hundred Twelve Thousand One 17 Hundred Nine Dollars (\$37,712,109) as the revenue forecast for the 18 Guam Waterworks Authority ('GWA') for Fiscal Year 2002. Any 19 FY2002 revenues in excess of said amount shall not be expended 20 without the prior consent and appropriation of I Liheslaturan Guåhan, but shall be transferred into the GWA Budget Reserve Account as 21 22 mandated in § 8 of this Act.
- *I Liheslaturan Guåhan* also recognizes cash collections will be
 received by GWA from prior year revenues. Said prior year collections



may be used to pay obligations of GWA incurred *prior* to October 1,
 2001, and the General Manager of GWA shall provide a report to *I Liheslaturan Guåhan* within thirty (30) days of any expenditures paid."

4 Section 13. Section 19 of Chapter III of Public Law Number 26-35
5 is hereby *amended* to read as follows:

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"Section 19. Appropriation for Aquaculture Development.

There is hereby appropriated from the General Fund the sum of Two-8 hundred Sixty Thousand Dollars (\$260,000.00) to the University of 9 10 Guam ('UOG') for the personnel, operations, maintenance and other 11 costs of the Guam Aquaculture Development and Training Center for 12 Fiscal Year 2002 established pursuant to § 10 of Chapter IV of this Act. 13 UOG shall fund the personnel, operations, maintenance and other costs 14 of the Guam Aquaculture Development and Training Center effective 15 October 1, 2001."

16 Section 14. Section 6219(e) of Article 2, Chapter 6 of Title 4 of the
17 Guam Code Annotated is hereby *amended* to read as follows:

"(e) This Section shall *not* be construed to limit the authority of
the Civil Service Commission to adjust the rate of compensation for
firemen, so long as the regular hourly rate of compensation is *not*adjusted to an amount *less* than that in effect on September 1, 2001."

Section 15. Section 6(a) of Public Law Number 26-34 is hereby *amended* to read as follows:

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"(a) GWA is authorized three hundred thirty-five (335) positions
 with sixteen (16) un-funded vacancies, for a total of *only* three hundred
 fifty-one (351) full time equivalency ('FTE') positions."

4 Section 16. Severability. *If* any provision of this Law or its 5 application to any person or circumstance is found to be invalid or contrary to 6 law, such invalidity shall *not* affect other provisions or applications of this 7 Law which can be given effect without the invalid provisions or application, 8 and to this end the provisions of this Law are severable.

EXHIBIT A

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GUAM WATERWORKS AUTHORITY AUTHORIZED STAFFING PATTERN FY 2002

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1							PAY		ANNUAL			[Total	
BU#	Section	Division	No	EMP#	EMPLOYEE NAME	TITLE	GRADE	STEP	SALARY	Medical	Dental	Life	Retirement	Medicare	Benefits	Total Payroll
5245	Transmission & Distrib	Water	1	443	Sanchez John A.	PUMPING STATION OPERATOR I	Н	8	\$ 27,964	\$ 1,253	\$ 148	\$ 106	\$ 5,201	\$ 405	\$ 7,114	\$ 35,078
5285	Meter Service	Water	1		Taitague Anthony E.	TRADES HELPER	D	1	\$ 15,840	\$ 1,253	\$ 148	\$ 106	\$ 2,946	\$ 230	\$ 4,683	\$ 20,523
5305	Admin - Wastewater	Wastewater	1		Pending Drug Test	WASTEWATER MANAGER	Q	2	\$ 42,874	\$ 1,253	\$ 148	\$ 106	\$ 7,975	\$ 622	\$ 10,103	\$ 52,977
									\$ 86,678	\$3,758	\$ 445	\$ 318	\$ 16,122	\$ 1,257	\$ 21,900	\$ 108,578

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Section	5331 Central District Wastewater
Division	Wastewater
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NO EMP#	
EMPLOYEE NAME	Tajalle, Kenneth C.
TITLE	Community Maintenance Worker
PAY GRADE	F
STEP	4
GRADE STEP SALARY	\$ 20,942
cat	253
Dental	\$ 148
Lia	\$10
Het	6) \$
iremen	3,895
n Me	57
dicare	304
80	5
Medicat Dentat Life Retirement Medicare Benefits	5,706
Total Payroll	\$ 1,253 \$ 148 \$106 \$ 3,895 \$ 304 \$ 5,706 \$ 26,648

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MINA' BENTE SAIS NA LIHESLATURAN GUÅHAN TWENTY-SIXTH GUAM LEGISLATURE 155 Hesler Street, Hagåtña, Guam 96910

2001 (FIRST) Regular Session

I, Antonio R. Unpingco, Speaker of *I Mina'Bente Sais Na Liheslaturan Guåhan*, hereby certify, in conformance with Title 2 Guam Code Annotated §2103, *Public Hearings Mandatory*, as amended, that an emergency condition exists involving danger to the public welfare of the People and therefore waive the statutory requirements for a public hearing on Bill Number 204 (LS), "AN ACT TO *AMEND* SECTION 8137(f) AND TO *ADD* SUBSECTION (g) TO ARTICLE 1 OF CHAPTER 8 OF TITLE 4 OF THE GUAM CODE ANNOTATED AND TO APPROPRIATE MONIES TO THE GOVERNMENT OF GUAM RETIREMENT FUND *AND* FOR OTHER APPROPRIATIONS AND PURPOSES," which was introduced on this date, October 9, 2001, and therefore waive the statutory requirements for a public hearing on Bill Number 204 (LS).

Dated: October 9, 2001

ANTONIO R. UNPINGCO Speaker and Presiding Officer



ACKNOWLEDGMENT OF RECEIPT DATE: ____ TIME: BY:

CARL T.C. GUTIERREZ GOVERNOR OF GUAM

OCT 11 2001

Mr. John A. Rios Director Government of Guam Retirement Fund 424-Route 8 Maite, Guam 96927

IN RE: SUBSTITUTE BILL NO. 204, ATTACHED

Dear Director Rios:

Enclosed please find a copy of Substitute Bill No. 204, received by the Governor's Office this morning, Thursday, October 11, 2001.

As a separate entity from the government, please review the attached bill and advise the Governor whether the provisions of this legislation are adequate to allow the payment of all the expected benefits to our retirees, survivors, and beneficiaries, including the supplemental benefits, COLA, and insurance premiums. Also, please advise concerning the effect concerning retirees, survivors and beneficiaries of both line agencies and autonomous agencies, as there seems to be a differentiation in this legislation.

As I am very concerned about the retirees, survivors, and all those who depend on retirement payments, I would appreciate your review as soon as possible. I want to take action on this bill as soon as possible if the needs of our retirees, survivors, and beneficiaries can be taken care of.

Thank you very much for your assistance in this most important matter.

Very truly yours,

Carl T. C. Gutierrez I Maga'Lahen Guåhan Governor of Guam

enclosure

0-01-2820



October 11, 2001

Honorable Carl T.C. Gutierrez I Maga'Lahen Guåhan Governor of Guam Ricardo J. Bordallo Complex Adelup, Guam 96910

IN RE: SUBSTITUTE BILL NO. 204

Dear Governor:

In response to your letter dated October 11, 2001 regarding Substitute Bill No. 204, the Retirement Fund's position remains status quo. This Bill does not provide the adequate funding to provide the \$4,238 supplemental, \$1,100 COLA, the government share of insurance premiums and Medicare reimbursements. In previous legislation, P.L. 26-36, appropriated \$2.5 million to cover the increase in the government contribution rate from 18.6% to 19.8016%. Bill No. 204 increases the appropriated amount from \$2.5 million to \$2.8 million. This appropriation is still inadequate to fund the additional benefits.

In addition, Bill No. 204 separates autonomous agencies making them financially responsible for the funding of the additional benefits for retirees of their respective agencies. This amounts to approximately \$7.9 million (please see attached spreadsheet). Although, there are still concerns regarding autonomous agencies who have outstanding government contributions due to the Fund. The agency's ability to pay for the additional obligation needs to be addressed. Unfortunately, this shift of responsibility for payments for retirement costs of former employees of the autonomous agencies will not result in covering the costs involved. The agencies that must undertake this burden under Substitute Bill No. 204 are already heavily in arrears on payment of past costs and their current financial situations obviously will not allow them to undertake this additional financial responsibility. A prime example is the Guam Memorial Hospital, which owes approximately \$16.5 in arrears to the Retirement Fund. If they cannot make their usual payments, how much more will they be unable to make an additional \$2 Million payment under this legislation?

Also, we are receiving numerous calls from concerned retirees regarding their health insurance coverage. The liabilities for nonpayment of the government contribution's for their health insurance may be multiple to the government of Guam.

With respect to your decision on Bill No. 204, the Fund will not be able to pay for these benefits without the adequate funding. I realize how much that you want to make the

Carl T.C. Gutierrez Governor

Madeleine Z. Bordallo Lieutenant Governor

Gerald S.A. Perez Board Chairman

Paul D. Untalan Vice Chairman

Frank J.C. Camacho Trustee

Rolenda Lujan Faasuamalie Trustee

Antoinette "Toni" D. Sanford Trustee

John A. Rios Director

1 2 2001

GOVERNOR'S

Teresita S. Flores Deputy Director

> 424 Route 8 Maite, Guam 96927 Tel: 671.475.8900 Fax: 671.475.8922

Honorable Governor Carl T.C. Gutierrez October 12, 2001/ page 2 of 2 Re: Substitute Bill No. 204

necessary payments to the retirees and others entitled under the Retirement Fund, yet even if Substitute Bill No. 204 becomes law, adequate funding is not there. I must tell you the same thing that was conveyed to the Senators during consideration of this bill: the Retirement Fund will not be able to make the payments for \$4,238 supplemental, \$1,100 COLA, and the government share of insurance premiums and Medicare reimbursements without funding. In order to make the payments, a new bill needs to be passed by the senators with an additional appropriation of \$33 Million.

If you need additional information I will be available at your convenience.

Sincerely,

JOHN A. RIOS

Director

attachment

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Agency Name	Agency Code	Count	Amount for COLA	Gov [*] t Share Med Ins. (Annual)	Gov't Share Den Ins. (Annual)	Gov't Share Life Ins. (Annual)	Total Annual COLA & Gov Share
Retirement Fund	7200	19	20,900.00	14,688.00	1,337.04	2,006.40	38,931.44
Guam Waterworks Authority	7800	247	271,700.00	380,240.16	34,465.92	25,766.40	712,172.48
Port Authority of Guam	7900	283	311,300.00	369,029.76	27,037.92	29,462.40	736,830.08
Guam Airport Authority	8200	54	59,400.00	61,793.76	5,496.72	5,596.80	132,287.28
Guam Housing Corp	8700	12	13,200.00	20,245.20	2,079.84	1,267.20	36,792.24
Guam Memorial Hospital	8900	375	412,500.00	471,571.20	31,940.40	39,388.80	955,400.40
Guam Power Authority	9000	292	321,200.00	442,284.72	33,723.12	30,624.00	827,831.84
Guam Telephone Authority	9100	185	203,500.00	259,951.68	25,255.20	19,324.80	508,031.68
Guam Visitors Bureau	9200	6	6,600.00	11,755.68	891.36	633.60	19,880.64
Guam Economic Development	9600	6	6,600.00	7,344.00	742.80	633.60	15,320.40
Total		1479	1,626,900.00	2,038,904.16	162,970.32	154,704.00	3,983,478.48

COLA & Gov't Share for Med/Den/Life Insurance for Autonomous Agency Retirees

\$4238 Benefits for Autonomous Agency Retirees

	Agency		Amount for
Agency Name	Code	Count	\$4238
Retirement Fund	7200	13	55,094.00
Guam Waterworks Authority	7800	133	563,654.00
Port Authority of Guam	7900	190	805,220.00
Guam Airport Authority	8200	27	114,426.00
Guam Housing Corp	8700	9	38,142.00
Guam Memorial Hospital	8900	257	1,089,166.00
Guam Power Authority	9000	170	720,460.00
Guam Telephone Authority	9100	119	504,322.00
Guam Visitors Bureau	9200	1	4,238.00
Guam Economic Development	9600	5	21,190.00
Total		924	3,915,912.00

Revised to include changes as per Bill 204



GOVERNMENT OF GUAM

CIVIL SERVICE COMMISSION KUMISION I SETBISION SIBIT

Century Plaza, 2nd Floor, Upper Tamuning P.O. Box 3156, Agana, Guam 96910 Tel: (671) 649-4272, 649-7955/57 • Fax: (671) 649-1272

CSC NO. 2002-009

HONORABLE CARL T.C. GUTIERREZ Office of the Governor/Lieutenant Governor P.O. Box 2950 Hagatna, Guam 96932

Hafa Adai Governor:

The Commission acknowledges receipt of Bill 204, specifically Sections 7 and 14 regarding Firefighters Compensation, and provides the following comments.

Bill 204, as proposed by the 26th Guam Legislature would protect current firefighter hourly rates while subjecting any new appointments to the firefighter series to a reduced pay schedule, thereby creating a duel compensation scheme for firefighters. To be more specific, a firefighter who currently earns \$10.28 per hour will be protected. However, effective October 1, 2001, a newly appointed firefighter will only receive \$7.76 per hour (a 24.5% reduction of pay per hour).

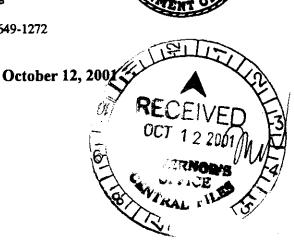
Also, with this duel compensation scheme, would current firefighters, upon promotion, be included in the current pay schedule or must they now be subjected to the new pay schedule. The bill is not clear as to the administration of advancing firefighters since the bill only protects current rates of pay for firefighters. Consequently, the Legislature will have to revisit this firefighter compensation matter. Implementing two separate salary schedules for firefighters will create pay inequity and morale among these employees.

Therefore, be advised that the Commission will be faced with this dilemma should this bill be passed. Should you need further clarification, I will be available anytime to discuss this matter. Si Yu'os Ma'ase!

Senseramente,

Cc: Chairman, CSC







(-01-28/9



Robert H. Kono Hiniråt Abugao, Atko Attorney General, Acting

Ufisinan Hiniråt Abugao Guåhan

Carl T.C. Gutierrez Maga'låhi Governor

Madeleine Z. Bordallo Tiñente Gubetnadora Lt. Governor

Office of the Attorney General Guam

October 12, 2001

Memorandum

To: The Honorable Carl T.C. Gutierrez Governor of Guam

From: Attorney General, Acting

Subject: Fair Labor Standards Act requirements for Guam Law with respect to "work periods" for Guam's firefighters

Hafa Adai!

The Fair Labor Standards Act ("FLSA") 29 U.S.C. §207(a), sets standards for pay for American workers who work a non-standard week, such as firefighters. Because they work for a public entity, Guam's firefighters are governed by the FLSA laws on overtime for firefighters.

The FLSA requires the employer to pay overtime for hours worked in excess of 40 hours per week. But firefighters fall within the §207(k) exemption, where the overtime is not calculated on the basis of a 40 hour work week, but on the basis of 212 hours worked in a 28 day period. Under the FLSA, local governments are required to declare the "work period" for firefighters. This work period need not be any particular length as long as it fits within the FLSA requirements.

The most recent budget bill chose (after some legislative permutations) a "work period" for firefighters of 80 hours per pay period. At the present time, firefighters are paid on the basis of 80 hours per fourteen days, and all hours in excess of 80 hours is paid at an overtime rate. Subsequently, the Guam Legislature has now passed a bill (not yet signed into law), Bill No. 204,



Commonwealth Now!

Suite 2-200E, Judicial Center Bldg., 120 West O'Brien Drive, Hagatha, Guam U.S.A. 96910 Phone: (671) 475-3324 Fax: (671) 472-2493 E-mail: law@ns.gov.gu Memo to The Honorable Carl T.C. Cutierrez, Governor of Guam October 12, 2001 Page 2

that declares that the "work period" for Guam's firefighters is 106 hours per every pay period. If and when Bill No. 204 is put into effect, it will have retroactive application to October 1, 2001, however it cannot be applied. Bill No. 204 has not yet become law, pay for firefighters is calculated at an 80 hour work period. All hours on duty in excess of 80 per pay period are overtime.

Regardless of the attempt for retroactive application of Bill No. 204, the fact remains that it has not yet become law and firefighters' pay must be calculated according to the law as it presently exists. Further, despite the retroactive application of Bill No. 204, the firefighters have an existing vested right in the overtime as calculated under the current law, and retroactive application of Bill No. 204 will not generate a liability on behalf of the firefighters, because they have a right to the overtime earned under the law as it currently exists.

Currently on Guam, most firefighters are on duty for a "work period" of 122.5 hours per pay period. Therefore, under the law as it currently stands, they are paid for a regular work week of 80 hours per 14 days, resulting in a total of 42.5 hours of overtime per pay period. When and if Bill No. 204 becomes law, firefighters will be paid 106 hours per 14 days, and 16.5 hours of overtime.

As to sleep time and meal time, when an agency has elected to use the §207(k) exception to the 80 hour work week exception, sleep and meal time cannot be excluded from compensable time if the employee is on duty for less than 24 hours or exactly 24 hours. Also, of course, there must be an express or implied agreement between the employer and employee that such sleep or meal time is excludable.

At an average pay scale for firefighters of \$15/hour, with 295 firefighters, with benefits, it is calculated that an additional \$2.5 million per year will be necessary to fund the overtime which will become necessary as a result of Bill No. 204, when and if it becomes law.

Put Respetu.

Rebert N Kons **ROBERT H. KONO**

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I MINA' BENTE SAIS NA LIHESLATURAN GUAHAN

2001 (FIRST) Regular Session

Date: 10/10/01

VOTING SHEET

5Bill No. 204 (LS)

Resolution No. _____ Question: _____

OUT NOT VOTING/ NAME YEAS NAYS DURING ABSENT ABSTAINED **ROLL CALL** ADA, Joseph F. \checkmark ADA, Thomas C. AGUON, Frank B., Jr. \sim BROWN, Joanne M. S. uCALVO, Eddie B. \checkmark CAMACHO, Felix P. -CHARFAUROS, Mark C. V FORBES, Mark KASPERBAUER, Lawrence F. V LEON GUERRERO, Lourdes A. \checkmark **MOYLAN, Kaleo S.** PANGELINAN, Vicente C. \vee SANTOS, Angel L.G. V UNPINGCO, Antonio R. WON PAT, Judith T.

TOTAL

14

CERTIFIED TRUE AND CORRECT:

Clerk of the Legislature

* 3 Passes = No vote EA = Excused Absence

26-49



MINA' BENTE SAIS NA LIHESLATURAN GUÅHAN TWENTY-SIXTH GUAM LEGISLATURE 155 Hesler Street, Hagåtña, Guam 96910

2001 (FIRST) Regular Session

I, Antonio R. Unpingco, Speaker of *I Mina Bente Sais Na Liheslaturan Guåhan*, hereby certify, in conformance with Title 2 Guam Code Annotated §2103, *Public Hearings Mandatory*, as amended, that an emergency condition exists involving danger to the public welfare of the People and therefore waive the statutory requirements for a public hearing on Bill Number 204 (LS), "AN ACT TO *AMEND* SECTION 8137(f) AND TO *ADD* SUBSECTION (g) TO ARTICLE 1 OF CHAPTER 8 OF TITLE 4 OF THE GUAM CODE ANNOTATED AND TO APPROPRIATE MONIES TO THE GOVERNMENT OF GUAM RETIREMENT FUND *AND* FOR OTHER APPROPRIATIONS AND PURPOSES," which was introduced on this date, October 9, 2001, and therefore waive the statutory requirements for a public hearing on Bill Number 204 (LS).

Dated: October 9, 2001

ANTONIO R. UNPINGCO Speaker and Presiding Officer

MINA'BENTE SAIS NA LIHESLATURAN GUÅHAN 2001 (FIRST) Regular Session

Bill No. 204(15)

Introduced by:

A. R. Unpingco V. C. Pangelinan K. S. Moylar

AN ACT TO AMEND SECTION 8137(f) AND TO ADD SUBSECTION (g) TO ARTICLE 1 OF CHAPTER 8 OF TITLE 4 OF THE GUAM CODE ANNOTATED AND TO APPROPRIATE MONIES TO THE GOVERNMENT OF GUAM RETIREMENT FUND AND FOR OTHER APPROPRIATIONS AND PURPOSES.

1 BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Amendment to Section 8137(f) of Article 1, Chapter 8 of
Title 4 of the Guam Code Annotated enacted by Section 24 of Public Law
26-36 is further *amended* to read as follows:

5 "(f) The debt service relative to the Thirty Million Dollars 6 (\$30,000,000) for Fiscal Year 2002 for the supplemental annuity benefits; 7 cost of living allowance; *I Maga'lahen Guåhan* and *I Segundu na* 8 *Maga'lahen Guåhan's* pensions; retiree group health, dental and life 9 insurance premiums; retiree life insurance subsidy; and Medicare 10 premiums shall be paid from the 1.2016% increase in Employer 11 Contributions for Fiscal Year 2002 over the FY2001 contribution rate of 1 18.6%- for positions funded by Public Law Number 26-35, as amended
 2 by Public Law Numbers 26-36 and 26-47."

3 Section 2. Subsection (g) is hereby *added* to Section 8137 of 4 Article 1, Chapter 8 of Title 4 of the Guam Code Annotated to read as 5 follows:

"(g) For Fiscal Year 2002, separately, the Guam Power 6 7 Authority, the Guam Telephone Authority, the A. B. Won Pat Guam 8 International Airport Authority, the Guam Economic Development 9 Authority, the Guam Housing Corporation, the Government of Guam 10 Retirement Fund, the Port Authority of Guam and the Guam Visitors 11 Bureau shall remit to the Government of Guam Retirement Fund an 12 amount equal to the number of employees which are retired from each entity multiplied by the amounts of (1) Four Thousand Two Hundred 13 14 Thirty-eight Dollars (\$4,238.00), known as the sum of the One Thousand 15 Two Hundred Dollar (\$1,200.00), One Thousand Five Hundred Dollar 16 (\$1,500.00), Seven Hundred Dollar (\$700.00), and Eight Hundred Thirtyeight Dollar (\$838.00) supplemental annuity benefits formerly contained 17 in various General Appropriation Acts; and (2) One Thousand One 18 Hundred Dollars (\$1,100.00), known as the latest cost of living 19 20 adjustment. Each of the above listed entities shall also remit to the 21 Government of Guam Retirement Fund the amounts necessary to defray 22 the cost of Medicare premiums for Retirees of those agencies and their 23 survivors who are eligible to receive social security income benefits and 24 are required under the government of Guam group health insurance 25 program to pay such premiums to continue to participate in such health

insurance program failing which they are excluded therefrom (to 1 continue existing programs contained in the monthly payments) The 2 remittances required herein shall be made in two (2) equal installments 3 and shall be due on or before December 31st and March 31st, 4 The government of Guam Retirement Fund shall 5 respectively. promulgate, continue and amend, if necessary, previous administrative 6 procedures to ensure the proper submission, receipt and accounting of 7 all sums remitted in conformance with this Section." 8

9 Section 3. Section 26 of Public Law Number 26-36 is hereby 10 *amended* to read as follows:

"Section 26. The sum of Five Hundred Thousand Dollars
(\$500,000.00) Eight Hundred Thousand Dollars (\$800,000) is hereby
appropriated from the General Fund, specifically from the expected
increase of Four Million Dollars (\$4,000,000) in Section 30 Funds in
FY2002, to the Government of Guam Retirement Fund to be used for the
increase in government contributions pursuant to \$8137(e) of Title 4 of
the Guam Code Annotated."

18 Section 4. Section 1 of Chapter II, Appropriations for Government 19 Operations, of Public Law Number 26-35 is hereby *amended* to read as 20 follows:

21 "Section 1. Government Appropriations. The sum of
 22 Four Hundred Ninety-six Million Five Hundred Sixty-four Thousand
 23 Three Hundred Thirty-nine Dollars (\$496,564,339) is hereby
 24 appropriated for the operations of the Executive, Judicial and
 25 Legislative Branches for fiscal year ending September 30, 2002, which

shall be expended as contained in APPENDIX B and 1 Chapter III., Miscellaneous Appropriations & 2

Other Purposes, of this Act. This sum is composed of Four 3 Hundred Twenty Million Eight Hundred Ninety-two Thousand Nine 4 Hundred Sixty-two Dollars (\$420,892,962) from the General Fund; 5 Forty-nine Million Nine Hundred Seventy Thousand Seven Hundred 6 Fifty Dollars (\$49,970,750) from Special Funds; and Twenty-five Million 7 Seven Hundred Thousand Six Hundred Twenty-seven Dollars 8 9 (\$25,700,627) from Federal Matching Grants-in-Aid."

Section 5. Section 5 of Chapter IV of Public Law Number 26-35 as 10 amended by Public Law Number 26-36 is further amended to read as 11 12 follows:

"Section 5.

13

Limited Term Appointment Moratorium. Notwithstanding the provisions of § 4103 of Title 4 of the Guam Code 14 Annotated, or any other provision of law, no person may be employed 15 16 on a temporary or limited-term basis by any instrumentality of the 17 government of Guam during this Fiscal Year, *except* for the following:

18 (1)teachers and on-call substitutes (within staffing 19 pattern funding levels);

20 attorneys at the Department of Law (within staffing (2)21 pattern funding levels);

22 nurses and doctors (within staffing pattern funding (3)23 levels);

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survey workers by the employed (4) temporary Department of Labor for the purpose of conducting employment surveys (within staffing pattern funding levels);

licensed health care professional ancillary service (5)personnel employed at the Guam Memorial Hospital Authority ("GMHA"), the Department of Mental Health and Substance Abuse ("DMH&SA") and the Department of Public Health and Social Services ("DPH&SS") (within staffing pattern funding levels);

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faculty positions for the University of Guam ("UOG") 10 (6)and the Guam Community College ("GCC"); research, teaching 11 and extension service assistants at UOG; and personnel employed 12 13 by the University of Guam under the Chamorro Teaching Degree 14 Institute, Guam Hydrologic Survey and Comprehensive Water Resource Monitoring Program and the Dr. Antonio C. Yamashita 15 Educator Corps within their appropriated funding level; 16

17 (a) Temporary Solid Waste Technicians employed (7)18 by the Division of Solid Waste Management of the Department of Public Works ("DPW") for the purpose of 19 20 collecting residential solid waste;

21 (b)Such sums as are necessary hereby are 22 appropriated from the Solid Waste Operations Fund to fund 23 the temporary positions contained in this Section; and 24

(8) Federally funded positions (matching and 100%) (a)

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and,

(b) for the Guam Community College and the University of Guam only, non-General Fund funded positions.

In any case, Except for employees in Items (1), (6), and (8)(b) of 5 this Section, no person employed on the basis of these exceptions can be 6 employed for a period of more than ninety (90) days, subject to no more 7 than two (2) renewals. No more than seven (7) days after the hiring of 8 any individual subject to the exceptions contained in this Section, the 9 head of the government instrumentality where such hiring has occurred 10 shall report in writing such hiring to the Speaker of I Liheslaturan 11 Guåhan. 12

13Section 6.Section 34 of Public Law Number 26-36 is hereby14amended to read as follows:

The government of Guam 15 "Section 34. Indemnification. shall indemnify and hold harmless any Trustee, Director, officer, staff 16 person, or former Trustee, Director, officer or staff person who may 17 18 have served as a Trustee, Director, or officer of the Fund, in whole or in 19 part, in connection in the defense of any action, suit, proceedings, civil 20or criminal, in which the person is made a party by reason of affiliation 21 with the Fund-in the expenditure of Funds as mandated by this Act, for any liability, loss, damage, costs and expenses arising out of payment of 22 23 funds pursuant to this Act for FY 2002 supplemental annuity benefits; cost of living allowance; I Maga'lahen Guăhan and I Segundu na 24

Maga'lahen Guăhan's pensions; retiree group health, dental and life
insurance premiums; retiree life insurance subsidy; and Medicare
premiums, except in relation to matters as to which the person is
adjudged in the action, suit-or proceeding to be liable for criminal
misconduct in the performance of duty to the Fund."

6 Section 7. Severability. *If* any provision of this Law or its 7 application to any person or circumstance is found to be invalid or contrary to 8 law, such invalidity shall *not* affect other provisions or applications of this 9 Law which can be given effect without the invalid provisions or application, 10 and to this end the provisions of this Law are severable.